

THE PAN BORNEO HIGHWAY: A SECURITY IMPACT ASSESSMENT MEASURE (SIAM) MODEL ANALYSIS FOR KESBAN (SECURITY AND DEVELOPMENT)

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Abstract

Pan Borneo Highway is a road network on Borneo Island connecting two Malaysian states, Sabah and Sarawak, with Brunei and Kalimantan region in Indonesia. The aim of this research is to conduct an analysis of the development plan's potential for growth and how this prospective growth will pave the way for an increase in the difficulty of sustaining security. The objective of this research is to identify security and development issues in the regions of Sarawak and Sabah, identify the activities that are being undertaken to mitigate security challenges and increase the development of these areas through projects such as the Pan-Borneo Highway and evaluate the future impacts of these projects in the context of Security and Development doctrine. By using Security Impact Assessment Measure (SIAM) Model Analysis as research methodology, this research found that The Pan Borneo Highway will run through a broad area, it will be important to make it secure and favorable to the growth and prosperity required for future development. Traditional risks have the lowest impact compared to non-traditional threats, with smuggling, human trafficking, smuggled products, and poachers having the most impact. This research is not only seen in Malaysia but can be extended to Brunei and Indonesia's perspective, especially Kalimantan outer ring road connectivity.

Keywords: Pan Borneo Highway, Security Impact Assessment Measure, Security and Development.

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1. Introduction

Najib Tun Abdul Razak, a former Prime Minister of Malaysia, officiated over the formal opening ceremony of the Pan Borneo Highway on March 31, 2015 in Bintulu. The event was held to celebrate the completion of the highway. The Pan Borneo Highway will traverse vast lands, which means that additional development and safety measures will need to be taken in the future to ensure that the highway is safe and can thrive for future expansion. This is necessary to ensure that the Pan Borneo Highway can be successfully expanded in the future. This portion of the Pan Highway Borneo runs for a cumulative distance of 2,038 kilometres through the entirety of East Malaysia. It is a four-lane dual carriageway that connects Sabah and Sarawak and has a total length of 2,038 kilometres. There is no charge for using this highway (Redzuan, 2019). The idea of gradually constructing a single market that would enable free movement of products and services, as well as capital and employees with specialised abilities, is one that is currently being contemplated. This would allow for free movement of workers with specialised skills and capital. To put it succinctly, the fundamental goal is to make it feasible for investment, capital, commodities, services, and skilled labour to flow freely inside East Malaysia. This is stated as a

goal in the nutshell.

This will make it possible for East Malaysia to expand its networks of commerce and production, therefore creating a market that is more integrated for the region's consumers and enterprises. It is believed that Tun Abdul Razak was the one who initiated the security and development programmes in the 1970s, and the Pan Borneo Highway Project in East Malaysia may be considered as another analogous approach by the government at this present time period (Abrullah, 2018). As a consequence of this, it is essential to strike a balance between the development in each region in order to ensure that people in Sabah and Sarawak, which are comprised of a diverse range of ethnic groups and cultural traditions, have a sufficient understanding of the positive effects that will result from the construction of the Pan Borneo Highway. These people will be able to appreciate the benefits that will accrue as a direct result of the Pan Borneo Highway. This carefully thought-out evolution would earn their support for the administration and win the trust of the general people in the notion. After that point, the mobility aspect will be obtained among the public, which is essential in order to begin the process of neutralising the element. After that point, the element will be neutralised.

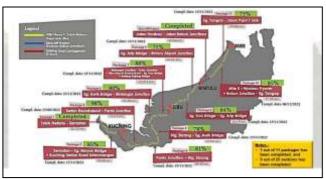


Figure 1.1: Pan Borneo Highway extend in Sarawak. Source: JKR, Sarawak (2022)



Figure 1.2: Pan Borneo Highway extend in Sabah Source: JKR, Sabah (2022

Problem Statement

There are many security and development issues and challenges that Malaysia has identified across the Sabah and Sarawak (Dollah et al., 2016). Most security challenges are from Non- Traditional threats, which are potentially exasperated with lack of development particularly socio-economic in these areas. The Pan-Borneo Highway project is designed to enhance the transportation links across Sarawak and Sabah, extending into Brunei and the Kalimantan regions of Indonesia, with the objective to increase the economic development of the regions through the creation direct and indirect development opportunities (Sloan et al., 2019). In the context of the KESBAN doctrine. projects such as the Pan-Borneo Highway enhance the development and security of these affected areas of Sabah and Sarawak (Zulkifli, 2022). Therefore, the primary focus of this research will be on doing an analysis of the potential for growth in the development plan and how this potential growth will pave the way for an increase in the difficulty of preserving security. In other words, the research will investigate the potential for growth in the development plan will pave the way for an increase in the difficulty of maintaining security.

Research Objective

For this study have three research objectives to fulfil research first objective is to identify security

and development issues in the Sarawak and Sabah regions. Second is to analyse efforts to mitigate security challenges and activities to enhance development across the Sarawak and Sabah regions, particularly those related to the Pan-Borneo Highway and third objective is to evaluate the future effects to security and development of activities related to the Pan-Borneo Highway project.

2. Research Methodology

This research went through three phase which are, first phase is data collection of literature reviews, second phase discussion analyse development and security, economy stability spill over and impact of Pan highway Borneo using KESBAN concept and results of the study analyse using Model Security Impact Assessment Measure (SIAM). Research methodology in this study have three phase which are as follow:

Phase 1. Collecting data and literature review this will find result and theme to the research, during visit related agency are giving briefing the impact of Pan Borneo Highway in KESBAN concepts there are 21 Agency government and nongovernment are involved for this briefing. Collecting data by question and answer session in after briefing by respective persons. List of agencies are involved are shown at figure 2.1

No.	Agency	Speaker's
1	Air Region 2 Headquarters	Assistant Chief of Staff A5
2	Army Field Command East (AFCE)	Chief Director of Operation and Training
3	5 Inf Div	Chief of Staff
4	National Security Council (NSC)	Sabah - Assistant Director Sarawak - Assistant Director (Military)
5	Malaysia Immigration Department (MID)	Sabah – Enforcement Division Sarawak - Deputy Assistant Director
6	Royal Malaysia Customs Department (RMCD)	Sabah – Secretariat Branch Sarawak - Superintendent of Customs Customs Contraband Enforcement Team (CCET)
7	University Malaysia Sabah (UMS)	International Relations Programs, Faculty of Social Science and Humanities (FSSH)
8	Eastern Sabah Security Command (ESSCOM)	Chief of Staff Operation
9	Royal Malaysia Police (RMP)	Sabah - Deputy Chief Criminal Investigation Dept Sarawak - Deputy Chief of Sarawak Criminal Investigation Dept
10	Sabah State Government	Deputy Director

11	Public Works Department (JKR)	Sabah – Deputy Director Project Sarawak - Senior Engineer
12	Sabah State Economic Planning unit (EPU)	Deputy Director
13	Sabah Economic and Investment Agency (SEDIA)	Chief Strategy Planning Officer
14	Desa Cattle Dairy Farm	Head of Agro
15	Rainforest Discovery Centre (RDC)	Forestry Officer
16	Wildlife Department	Head of Enforcement Division
17	Sabah Forestry Department	District Forestry Officer
18	Sepilok Orangutan Rehab Centre (SORC)	Veterinary Officer
19	Tourism Sarawak	State Director
20	University Malaysia Sarawak	Senior Lecturer Faculty of Social Science UNIMAS
21	Sarawak Economy Planning Unit (EPU)	Deputy Director

Figure 2.1: List of Government and Non-government Agencies Source: Develop by researcher

Phase 2. Discussion on Security and Development, in this phase will identify issue or spill over of impact that effect from Pan Borneo Highway. This also will identify that construction of the Pan Borneo Highway has had an influence on East Malaysia that may be characterised as both advantage and disadvantage. Massive project will be able to catapult East Malaysia to the next stage of development.

Phase 3. By using Analysis SIAM model can only be used to conduct an evaluation of one of the potential solutions to the problem and threats. When there are many diverse options to take into consideration, it is necessary to create individual assessment scenarios for each of those possibilities. In other words, there should be a separate review carried out for each and every potential action, and it should be feasible for all of these evaluations to take place at the same time. The results of the individual assessments may be used as a source of information in both the evaluation and the comparison. Both of these processes are able to take these results into account.

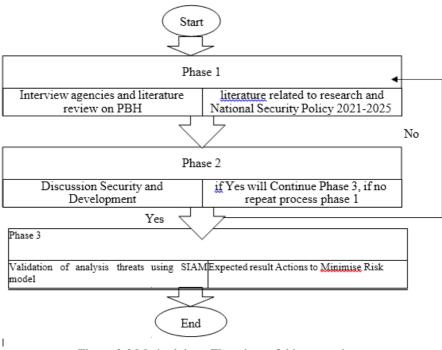


Figure 2.2 Methodology Flowchart of this research Source: Develop by researcher

LITERATURE REVIEW

5.1 Impact of Pan Highway Borneo to Development

It is anticipated that the completion of the Pan Borneo Highway in 2023 will, in a manner that is comparable to that of previous highways, bring about favourable and improved results for the states of Sabah and Sarawak. These expectations are based on projections made by the government of Malaysia (Wong et al., 2017). It is predicted that there will be an increase that is eight times greater, particularly in the fields of tourism, infrastructure development, and logistics as a result of the fact that it will undoubtedly provide access to regions that were previously inaccessible. The reason for this is because it will undoubtedly provide access to regions that were previously inaccessible (Douglas & Douglas, 1999).

There is no doubt that local businesses, such as those dealing in house rentals, local items and handicrafts, as well as services related with sightseeing, would unquestionably profit from this initiative, which will have a favourable influence on the bottom lines of those businesses (Mat et al., 2015). Aside from the hospitality industry, this project is widely regarded as the keystone of the public transit network. This is as a result of the fact that it offers its customers a heightened and more joyful travelling experience, all while cutting in half the amount of time required to finish the route. In 2022, the economy of Sarawak, which is the third largest of the states that make up Malaysia, generated 6% of the overall gross domestic product (GDP) of Malaysia. Sarawak is the third largest of the states that make up Malaysia. The size of Sarawak's population makes it the third biggest of the states that comprise Malaysia. It has traditionally placed a significant emphasis on the exploitation and export of natural resources, including as oil and gas, lumber, and palm oil, and it is anticipated that it will grow even more after construction of the Pan Borneo Highway is finished.

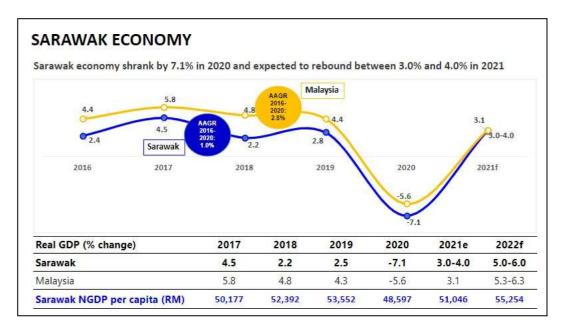


Figure 3.1: Sarawak Yearly GDP Source: Economic Planning Unit, Sarawak (2022)

By reducing the amount of time of travel it takes to move goods and by increasing the extent to which rural regions can be accessed, the Pan Borneo Highway will improve the connectedness of the region as well as the productivity of businesses that provide local transportation services. This will be accomplished by increasing the extent to which rural areas can be accessed. Both advantages will become attainable as a direct result of the development of the route. This will result in a decrease in the cost of transportation, which, in turn, will lead to an improvement in the accessibility of services in rural areas as well as an increase in the availability of commodities that are priced more competitively (Abram et al., 2022). Moreover, this will lead to an increase in the availability of goods. In addition to this, those who live in rural regions will see an improvement in their quality of life as a direct result of this. A total of around 400,000 new jobs have already been generated as a direct consequence of this effort across the totality of the two states that are taking part in it (Ikau et al., 2019). In addition to the positive effects that it has already had on the economy, this is another one of its benefits. 2019 GDP for Sabah was 85,444 million RM. GDP of Sabah increased from 85,009 million RM in 2018 to 85,444 million RM in 2019 growing at an average annual rate of 3.8% this also expected to be increase when completion of Pan Borneo Highway.

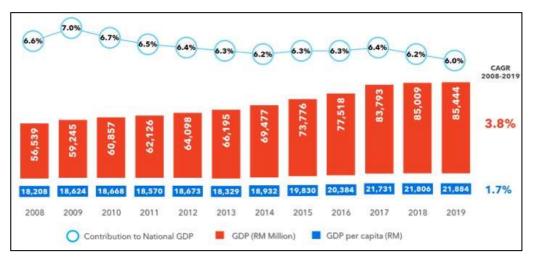


Figure 3.2: Sabah GDP per capita 2008 to 2019 Source: Sabah Economic Development and Investment Authority (2022)

Despite this, local residents in both states have access to significant employment opportunities, whether it be in the construction industry or in the retail sale of locally produced goods in their respective regions. For example, the construction industry in both states employs a significant number of local residents. Construction sector in both states is responsible for the employment of a sizeable percentage of local workers. Since the inauguration of this initiative, the unemployment rate had really been going down, and on top of that, it contributed to contribute to the overall economic growth of both states. For example, in Sarawak, the first phase of the project has already resulted in the fabrication of 11 work packages, the most majority of whose job scopes consist of extending the existing two-lane federal road into a configuration that can accommodate four lanes of traffic. This was completed successfully during the first phase of the project (Akob et al., 2019). For constructing motorways throughout the state of Sabah, from

Sindumin all the way to Tawau through Sipitang, a sub-project with a total value of RM 12.8 billion and comprising of 35 distinct packages is now under construction. In December 2017, seven of these packages were finished, bringing the overall completion rate of the project up to 75 percent. The completion of the megaproject is extremely important for the expansion of Sabah's economy (Sloan et al., 2019). This is due to the fact that the megaproject has to be able to provide assistance for the oil and gas economic sector in order for the economy of Sabah to expand.

5.2 Security Issues Impact of Development Pan Highway Borneo

Illegal behaviour, such as the hiring of illegal immigrants in the construction business, has a larger chance of occurring since it is possible that unlawful immigrants may be paid less than the local population (Zulkifli, 2022). This fact makes it more likely that illegal action will take place. This is one of the reasons why there is a larger possibility that illegal conduct will take place since there are more opportunities for criminal action. Additionally, there is a possibility that the illegal activities of smuggling and human trafficking may see a slight increase as a result of improvements made to the road access that the smugglers and traffickers use to sneak their goods and services into the country (Eilenberg, 2012). This is a possibility because there is a possibility that the road access that the smugglers and traffickers use to sneak their goods and services into the country may be improved. This is a possibility due to the fact that there is a chance that the people who smuggle and trade drugs will have better access to the highways.



Figure 3.3: Police booty smuggling goods Source: PDRM, Sabah (2022)

Other than non-traditional threat or criminal activities, environmental security also occurs due to Borneo being among the largest islands figure 2.4 below show that National Security brief on current issues to criminal activity at Sarawak border. It has been agreed that the construct of the Pan Borneo Highway would be followed by the deployment of both civilian and military organisations and troops in order to function as a deterrent force for this issue (Dollah et al., 2016). This is something that has been discussed and decided upon. To ease the issues and challenges that are now being encountered to security, something is being done in order to make this happen. To maintain order and cut down on the amount of illegal activity that takes place in certain areas, a big number of various local officials, including those from the Department of Customs and Immigration, are going to be stationed there in the near future. In addition, the police must be involved in certain hot point places and routes that residents of both Malaysia and Indonesia utilise to convey their goods and services (Hitchner et al., 2009). These routes and locations include both land and waterways. These areas and routes contain both land-based and maritime transportation corridors in their entirety. These passageways and locations include highways in addition to minor streets and alleyways. If the military, police, and local authorities are deployed to assist in decreasing the rate of crime, it will further improve the economy of the state by allowing for the legitimate and appropriate purchase of products and services. In the context of our efforts to reduce overall criminal activity, this will be carried out.



Figure 3.4: Issue and Challenges – Illegal Crossing Borders Activity Source: NSC, Sarawak (2022

CONCEPTUAL FRAMEWORK

Project have been briefing by respective speaker lots of information were gather during these sessions. All information that can be conclude as Traits of project Pan Borneo Highway are Integrity, Accuracy of Project, Human Capability and Modern Technology. Integrity is the main factor that must have at all agencies to keep security and good management at all levels will make this project complete and vision of east Malaysia to see develop can be reality. Accuracy of Project is professional such an Engineer of project such JKR and other contractor can manage good project that can be complete in time accuracy of timing, structural and budgeting all in good manage. Human Capability can be making all this happen with support of Enforcement Agencies to avoid criminal activity impact of spill over the project. Human capability also can be mean of expertise of all agencies gave and advise on subject matter expert such as rainforest avoiding critical area. Lastly is modern technology not just in development technology of but modern technology construction of enforcement agencies such as military conducting operation using drone for patrolling near the border relevant to Pan Borneo Highway.

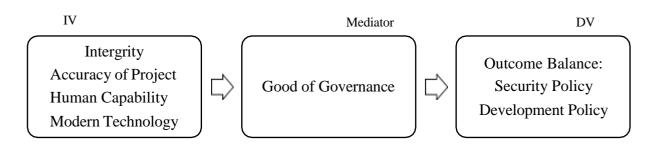


Figure 4.1 Conceptual Framework Balance outcome model of Pan Borneo Highway Source: Develop by researcher

Analysis and Result

7.1 Analysis Model Security Impact Assessment Measure (S.I.A.M)

SIAM model had been chosen because most significant analysis threat model relevant to Pan Borneo Highway (Hempel et al., 2012). To balance between development and security in Sabah and Sarawak in KESBAN concepts. Method are being use according to Barry Buzan 5 sector Security relevant to National Security threats. Because limitation of time for collecting data and survey, brainstorming is the best method to evaluate value of severely and impact matrix.

Step 1: What are the threats?

There are 66 threats has been highlighted by National Security Council and strategy been taken on policy 2021-2021 (El-Muhammady, 2021). Threats had been categories by policy related to and relevant to Pan Borneo Highway and National Security Policy perceptive. 12 Threats have been identified from 66 threats NSC that relevant to Pan Borneo Highway. Figure 5.1 show the relevant to Pan Borneo Highway to National Security Policy.

No	Threats	National Security Policy 2021-2025
1	Environmental	Development of Self-Reliance Capabilities
2	Military / Security	Defence Cooperation
3	Smuggling	Cross Border Crime
4	Illegal Immigrant	Illegal Immigrants
6	Criminal	Separatist Movement & Ideology
7	Human Trafficking	Socio-Economic Disparity
8	Wildlife & Rainforest	National Resource Management
10	Smuggling	Smuggling Activities at Border Area and Entry Points
12	Drug	Narcotics Related Crime

Figure 5.1: Relevant to Pan Borneo Highway and National Security Perspective Source: Develop by researcher

Step 2: Proposes five components of security, all of which are interconnected with one another, as a means of offering an explanation for the challenges that are linked with the idea of security (Buzan et al., 2003). Matrix creation and assessment of probability of occurrence on Pan Borneo Highway threats are most relevant selected to sector. Lowest marks are Very Unlikely

(1) and highest is Very High (5). This step was brainstorming to identify Probability Of Occurrence from marks from Very Unlikely to Very High according to 5 Sectors security. Figure 5.2 show threats marking relevant to 5 sector security perceptive of Pan Borneo Highway.

Den Dennes	Sector					
Pan Borneo Highway	Politic	Military / Security	Economy	Social	Environmental	
Smuggling	3	2	5	4	1	

Wildlife, Poaches/ Rainforest	2	3	4	1	5
Criminal	2	1	3	5	4
Illegal Immigrant	1	3	5	4	2
Human Trafficking	2	1	5	4	3
Drug	1	2	3	5	4

Figure 5.2: Threat and Sector Matrix.

Source: Develop by researcher

Step 3: Assessment of Impact and Severity This step was assessed on severity and impact to Pan Borneo Highway marking are Uncritical (1), Marginal (2), Significant (3), Critical (4) and Disastrous (5). This step also was brainstorming to identify marking threats to impact for 5 sector security to Pan Borneo Highway. The threat is referred to traditional and non-traditional which are Politic, Military or Security is refer to Traditional whereby Economy, Social and Environmental refer to non- traditional. First row is Probability of Occurrence marking and second row are Severity and Impact marking. Figure 5.3 Show assessment of impact and severity relevant to Probability of occurrence.

Pan Borneo		Sector			
Highway	Politic	Military/ Security	Economy	Social	Environmental
C	3	2	5	4	1
Smuggling	3	2	5	4	1
Wildlife/	2	3	4	1	5
Poaches/ Rainforest	2	1	4	3	5
Criminal	2	1	3	5	4
Criminal	4	5	3	2	1
Illegal	1	3	5	4	2
Immigrant	3	2	4	5	1
Human	2	1	5	4	3
Trafficking	1	2	5	3	4
Dress	1	2	3	5	4
Drug	1	5	3	4	2

Figure 5.3: Assessment of Impact and Severity Source: Develop by researcher

Step 4: Creation of risk categories

This step involves the creation of risk categories. These categories are created by combining the probability of occurrence with the impact/severity assessment. The scores that are given thus refer to the multiplication of the probability of occurrence with the severity. This table is focused to visualize and prioritize the different threats. This very important for the selection of scenarios that need to be developed in next step, and in addition to the scenario development the table will provide

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valuable information for the draft of the combined scenario threat report. In this stage we assess the severity of the threat based on its impact on several society dimensions as detailed in previous step. As seen in the table we use scales of 1-5 to assess the probability of occurrence and the severity of the threat. See also previous step for further explanation of the impact assessment. This step we found probability of occurrence to impact that three very high and disastrous, first point smuggling impact to economy, second wildlife and rainforest impact to environmental and third are human trafficking impact to economy.

Figure

5.4 show that Risk Categorie	probability and severity	or impact are most to not	on-traditional threats.

	Very High (5)			* Criminal (Social)	* Drug (Social) * Illegal Immigrant (Economy),	* Smuggling (Economy) * Poaches, Wildlife, Rainforest (Environmental) * Human Trafficking (Economy)
	High (4)	* Criminal (Environmental)	* Drug (Environmental)	* Human Trafficking (Social)	* Smuggling (Social) * Poaches, Wildlife, Rainforest (Economy),	* Illegal Immigrant (Sosial)
	Possible (3)	* Poaches, Wildlife, Rainforest (Military)	* Criminal (Economy)	* Smuggling (Politic)	* Human Trafficking (Environmental)	
Probability Of Occurrence	Low (2)	* Illegal Immigrant (Environmental) * Human Trafficking (Politic)	* Smuggling (Military) * Poaches, Wildlife, Rainforest (Politic)		* Criminal (Politic)	* Drug (Military)
	Very Unlikely (1)	* Drug (Politic) Smuggling (Environmental)	* Human Trafficking (Military)	* Poaches, Wildlife, Rainforest (Social) * Illegal Immigrant (Politic)		* Criminal (Military)
		Uncritical (1)	Marginal (2)	Significant (3)	Critical (4)	Disastrous (5)
	Severity / Impact					

Figure 5.4: Risk Categories Source: Develop by researcher

Step 6: Risk Description and action to be taken to minimise the risk.

For each classification two classifications are selected. The first situation is a Probability and Severity, and the second situation is a 'very unlikely/disastrous' scenario. The situation narratives provide information about the scenario unfold as well as description about the reasons for that minimise the risk. Identify 30 risk put in on schedule from very high and disastrous down to Very Unlikely and Uncritical. Description column will descript risk impact to Pan Borneo Highway and Column minimise the risk, is action to be taken is a proposed action for agency are involve. This propose can be review on development policy or security policy on next step. Table 5.1 show that risk assessment and action to be taken.

No.	Risk	Description	Probability	Severity	Actions to Minimise Risk
1	Smuggling (Economy)	Smuggling goods impact to reduce drop Sabah GDP and impact to economy will make serious economy crisis	Very High	Disastrous	Identify the critical hot spot area. Control subsidies goods from smuggling especially connecting route Pan Highway Borneo and Kalimantan focus Border management.
2	Human Trafficking (Economy)	Human trafficking impact to Economy entering using legal document such as visit then document then illegally contribute to criminal activity and drop economy but increase others problem	Very High	Disastrous	Organize a get-together with the purpose of increasing awareness in which people will watch films about human trafficking and then discuss them. Examine the ways in which modern slavery is still practised today, see an investigative documentary on gender trafficking, or investigate the ways in which forced labour might affect global food supply chains, for instance.
3	Poachers, Wildlife & Rainforest (Environmental)	Wildlife are victims to poachers near to border and rainforest threats to illegal logging	Very High	Disastrous	stringent limitations on the domestic trade of ivory, including the prohibition of the selling of ivory over state boundaries and the capping of ivory trophy imports at two items per hunter, once every twelve months. In order to get over these federal limitations, illegal ivory is frequently passed off as antique. East Malaysia only state that must additional regulation prohibitions on top of the federal legislation.
4	Illegal Immigrant (Economy)	Illegal immigrants are seeking for job at near border and seeking asylum this give serius impact to economy	Very High	Critical	Strengthen the borders. Government and non- government agencies must have cooperation. Where information from civilian to the military or enforcement to act. Modern technologies are helping in patrolling
5	Drug (Social)	Drug impact to social of local citizen near at rural and city area where can destructive social life.	Very High	Critical	Gaining information and intelligence are important beside strictly law enforcement. Then educate local people especially in rural area about risk of drug. Learn about the possible side effects of the drugs

		Illegal immigrant impact			
		to social are when they get			
	Illegal	involved in community			
	Illegal Immigrant	some criminal activity			Imposed heavier penalties onto
6	Immigrant (social)	will happen and might	High	Disastrous	middleman
	(social)	affect to social life of			
		community.			
		Crime impact to social			
		threatens public health and			
		safety, upsets social order,			
		causes unrest and			Taking into account on public
		uncertainty, stop efforts to			complaints related to matter
		foster community			involving misconduct,
7	Crime (Social)	cohesion and trust, and	Very High	Significant	corruptions and bribery by
	~ /	imposes significant		8	closely works with SPRM.
		financial costs on			5
		the population			
		Smuggling impact to			
		social because of the			The most successful strategies
		difficulties of the economy			to deter migrant smuggling are
		and the high			law enforcement, educational
		unemployment rate, they			campaigns, and victim
8	Smuggling (Social)	are obliged to smuggle	High	Critical	protection. Lawbreakers.
Ŭ	omugging (overui)	and are willing to suffer	B		The police utilise disruption
		and put			and deterrents to combat
		themselves in risk.			crime.
		Poaching and hunting			
		create damage to the			
	Poachers,	ecosystem of the			Wildlife and rainforest with
	Wildlife &	rainforest by eliminating			Op Kazanah must coordinate
9	Rainforest	species that are essential	High	Critical	the data and operation but this
Í	(Economy)	to the functioning of the	ingn	Critical	uncritical to military and
	(Leonomy)	ecosystem.			police.
		Human trafficking impact			
		to social in many			
		survivors contract			
		infectious diseases			
		including sexually			
	Human	transmitted infections and			To avoid issues will
	Trafficking	develop mental health			misinterpret my media and
10	(Social)	conditions, including	High	Significant	create uncertain condition.
	() () () () () () () () () () () () () (anxiety, panic disorder,			
		and			
		major depression			
		Women, men, and children			
		who are victims of human			
		trafficking are subjected to			The government is taking
		forced labour and			preventative measures against
		commercial exploitation			human trafficking. Tose
		in Malaysia, which serves			measures describe a
		as both a destination and			comprehensive, government-
		transit country for these			wide strategy to combat
		individuals. High demand			human trafficking, including
	Human	for persons who can be			initiatives to increase
11	Trafficking	exploited for low-wage	Possible	Critical	convictions of traffickers,
**	(Environmental)	labour, beggary, or sexual	1 0551010	Critical	improve victim protection, and
		exploitation is one of the			prevent the crime from
		key factors contributing to			occurring within and beyond
		the rise of human			our borders.
	l	ule fise of nulliali			our boruers.

1		4			[]
		trafficking in			
		the modern world.			
					As a result of the fact that drug
					traffickers are familiar with the
					strategies used by police, the
					latter would benefit from
		The threat that illicit			
10			Torr	Disc stresses	having access to the most
12	Drug (Mil/Sy)	narcotics represent to	Low	Disastrous	cutting-edge equipment
		national security.			currently on the market to
					confront new gangs and drug
<u> </u>		Cannabis, cocaine, opium,			users.
		and Ecstasy are all illicit			
		narcotics that, when			
		consumed, can harm the			Decision-makers need to use
		·			the Whole of Government
		environment. There is a			(WoG) approach, which
		possibility that this will			consists of multi- party and
	5	result in deforestation and			multi-organizational
1.0	Drug	the erosion of soil. In			governments. to deal with the
13	(Environmental)	2018, 269 million	High	Marginal	drug that caused
		individuals abused illicit			environmental pollution and
		substances such as cocaine			deforestation.
		and			deforestation.
		marijuana.			
		Drug trafficking refers to			
		the illegal transportation of			
		marijuana, cocaine, heroin,			
		and other narcotics.			By developing policies,
		International drug			providing preventative
		trafficking involves the			education, research, treatment,
		illegal distribution of			rehabilitation, and
		controlled substances.			reintegration programmes,
					developing alternative
		Multiple elements			development initiatives, and
		contribute to the			coordinating efforts with
14	Drug (Economy)	globalisation of the drug	Possible	Significant	regional, international, and peer
		trade. Most of the factors			
		are related to drug			organisations and agencies,
		demand, supply,			individuals can be liberated
		relationships between			from the grip of drug
		demand			addiction.
		and supply, and money.			
L	L	11 5/			1

					Law enforcement needs more
					patrols, technology, and intelligence-gathering
					capabilities. To eradicate corruption, procedures and
					personnel must be regularly checked and cycled.
					The government has increased border patrols, particularly in
		An increasing number of			illegal routes (lorong tikus) regions.
		rural Malaysians are			Intelligence and operations must be handled with integrity
		engaging in smuggling because of their difficult financial circumstances			and without ulterior motives for the sake of the nation.
15	Smuggling (Politic)		Possible	Significant	The most successful strategies
		organisations.			to deter migrant smuggling are law enforcement, educational
					campaigns, and victim protection. Lawbreakers.
					The police utilise disruption and deterrents to combat
					crime. Audit check should be made
					periodically to ensure there is no mismanagement and
					bribery among the civil and
		Misuse of power,			private agencies that involve in the PBH.
16		corruptions and bribery among the civil servants	Ŧ		Taking into account on public
16	Crime (Politic)	and agencies can derail the cause.	Low	Critical	complaints related to matter involving misconduct,
					corruptions and bribery by closely works with
					SPRM. Ensuring the SOP and
					instructions issued are reviewed and updated
		Bribery and misuse of			frequently.
		power among Mil/Sy agencies that seldom	X 7		Heavy punishment towards the personnel.
17	Crime (Mil/Sy)	happen but will gave a huge impact and	Very unlikely	Disastrous	Surprise inspection by higher
		consequences			authority or intelligence to ensure the
		Illegal logging and			integrity of personnel
		poachers are seemed to be taking and advantages the			Cooperate with security agencies closely to prevent
18	Crime (Environmental)	ease of using the PBH to smuggle out the logs	High	Uncritical	from happening. Enact Stricker laws and impose
		and animals.			heavier penalties on offenders.

					Imposed heavier penalties onto
					middleman
		Mil/Sy receiving threat			Procuring a higher technology
		from middleman handling			equipment (Radar and UAV)
		the illegal immigrants.			to monitor the possible route
					used by illegal immigrants
	Illegal	Broad area to be covered			
19	immigrant	by Mil/Sy agencies to	Possible	Marginal	Working closely with the
	(Mil/Sy)	monitor the route used by			civilian to receive information
		illegal immigrants.			on the likely area used by the
					illegal immigrant to
					enter and exit the border
					Strengthening and equipping
					the local security agencies and local authorities with
					latest equipment.
					Giving Security Agencies and
					local authorities more power
		The impact on the			to deal with crimes
1		confidence of foreign			
		investors will be diminish			Increasing the numbers of
20	Crime (Economy)	and it will indirectly	Possible	Marginal	security agencies and local
		impact the local			authorities in the developing
		economies.			area
					Increasing the numbers of
					security post in the rural area
		The impact is very low because this usually are			Wildlife and rainforest with
	Poachers,	target to wildlife and			Op Kazanah must coordinate
	Wildlife &	rainforest and poachers			the data and operation but this
21	Rainforest	always prevent to	Possible	Uncritical	uncritical to military and
	(Mil/Sy)	meet with military or			police.
	(;))	police.			I
	Dooohong Wildle	This impact low risk to			
1	Poachers, Wildlife	politics			Keen continue to conducting On
22	& Rainforest	most of these poachers are	Low	Marginal	Keep continue to conducting Op Kazanah
	(Politic)	not related to any politics	Low	inai ginai	isuzailali
L	(i onne)	agenda			
		Smuggling impact to			
1		military and security also			
1		low and not critical threats to military because some			Keen monitoring rotating units
		of smuggler			Keep monitoring rotating units with other agency to prevent
23	Smuggling (Mil/sy)	usually prevent to engage	Low	Marginal	that smuggling.
1		with military and other			that sinugging.
1		security force			
	Poachers,	Impact very unlikely to			
	Wildlife &	social impact due to PBH	Very		
24	Rainforest	will gave a good	unlikely	Significant	Keep monitoring in black market
	(Social)	opportunity			
1		Illegal immigrants			Enforcement program by all
	Illegal	increasing this impact to			security agencies including
25	immigrant	local politics gave a	Very	Significant	spot check to hot area like
-	(Politic)	unstable of politics the	unlikely		construction site, market
1	· · · · · ·	issue a reason of security			and factory.

		NC 0 '11 11			
		Men & womens illegally			
		entering this country from			
		whatever reason.			Enforcement program by all
		Increasing this group of			security agencies including
	Illegal	people affected socio			spot check to hot area like
26	immigrant	economy, uncomfortably	Low	Uncritical	construction site, market and
	(Environmental)	by local people &			
		subsequently			factory.
		increases criminal issues.			
		Women, men, and children			
		who are victims of human			
		trafficking are subjected to			
		forced labour and			Law enforcement needs more
		commercial exploitation in			patrols, technology, and
		Malaysia, which serves as			intelligence- gathering
		both a destination and			capabilities.
		transit country for these			capaointics.
		individuals. Create			Bilateral agreement with
		sensitive issues with			neighbouring country.
27	Human Trafficking	neighbouring country	Low	Uncritical	neighbouring country.
21	(Politic)	while there are criminal	LOW	Untiltital	To avoid issues will
		cases involving their			misinterpret my media and
		citizen and			create uncertain condition.
		under judgement of			create uncertain condition.
		5 0			
		Malaysian Law.			
		Women, men, and children			
		who are victims of human			
		trafficking are subjected to			
		forced labour and			
		commercial exploitation			
		in Malaysia, which serves			
		as both a destination and			
		transit country for these			Enforcement by all security
		individuals.			agency and practise
28	Human Trafficking		Very	Marginal	'undercover' agent involve in
_0	(Mil/Sy)	agency are unable to take	unlikely		this activities.
		any action.			
		These activities may			
		involve			
		with local agent.			
		Create sensitive issues			
		with neighbouring country			Bilateral agreement with
		while there are criminal			neighbouring country.
		cases involving their	Very		To avoid issues will
29	Drug (Politic)	citizen and	unlikely	Uncritical	misinterpreted my media and
		under judgement of			create uncertain condition.
		Malaysian Law.			
		Smuggling activities			Enforcement by security
	Smuggling	affected	Very		agency.
30	(Environmental)	socio economy like local	unlikely	Uncritical	Involvement by local people to
		people business production.			trace this activities.

Table 5.1: Risk Assessment and action to be taken. Source: Develop by researcher

Step 7: Deriving Policies and Plans to Address the Gap

Establish the threats and actions to minimize risk related to probability impact based on 5 factor Barry Busan security element will determine the needs of Policy for measure to address the gap. **Security policy** is defined as a high-level statement of organizational beliefs, goals, and objectives and the general means to attain the service provided effectively. **Development policy** is programs, policies or activities that seek to improve the economic well-being and quality of life for a community. It assists communities respond to economic challenges and seize opportunities. Also support collaboration and coordination between neighboring communities. Table 5.2 show deriving policies and plans to address the gap.

No.	Risk	Actions to Minimise Risk	Probability	Severity	Deriving Policy
		Identify the critical hot			
		spot area. Control			
		subsidies goods from			
		smuggling especially			
1	Smuggling	connecting route Pan	Very High	Disastrous	Security
I	(Economy)	Highway Borneo and	very mgn	Disasti ous	Security
		Kalimantan focus			
		Border management.			
		Organize a get-together			
		with the purpose of			
		increasing awareness in			
		which people will watch			
		films about human			
		trafficking and then			
		discuss them. Examine the			
		ways in which modern			
	Human	slavery is still practised			
	Trafficking	today, see an investigative			
2	(Economy)	documentary on gender	Very High	Disastrous	Security
	(Economy)	trafficking, or investigate			
		the ways in which forced			
		labour might affect global			
		food supply			
		chains, for instance.			
		stringent limitations on the			
		domestic trade of ivory,			
		including the prohibition			
		of the selling of ivory over			
		state boundaries and the			
		capping of ivory trophy			
		imports at two items per			
		hunter, once every twelve			
		months.			
	Poachers,	In order to get over these			
	Wildlife &	federal limitations, illegal			
3	Rainforest	ivory is frequently passed	Very High	Disastrous	Security
•	(Environmental)	off as antique.	· • · · · · · · · · · · · · · · · · · ·		
		East Malaysia only state			
		that must additional			
		regulation prohibitions on			
		top of the			
		federal legislation.			
		Strengthen the borders.			
		Government and non-			
		government agencies must			
		have cooperation. Where			
	Illegal	information from civilian			
	Immigrant	to the military or		a	
4	(Economy)	enforcement to act.	Very High	Critical	Security
		Modern technologies are			
		helping in			
		patrolling			

		Gaining information and			
		intelligence are important			
		beside strictly law			
		enforcement. Then educate			
		local people especially in			
5	Drug (Social)	rural area about risk of	Very High	Critical	Security
		drug.	· •• / •• g	0110100	
		Learn about the possible			
		side effects of the drugs			
	Illegal				
6	Immigrant	Imposed heavier penalties	High	Disastrous	Security
	(social)	onto middleman	0		5
		Taking into account on			
		public complaints related			
		to matter involving			
		misconduct,			
7	Crime (Social)	corruptions and bribery	Very High	Significant	Security
		by closely works with			
		SPRM.			
		The most successful			
		strategies to deter migrant			
		smuggling are law			
		enforcement, educational			
•	a 11 (a 11)	campaigns, and victim			a i
8	Smuggling (Social)	-	High	Critical	Security
		The			
		police utilise disruption and			
		deterrents to combat crime.			
		Wildlife and rainforest			
	Poachers,	with Op Kazanah must			
	Wildlife &	coordinate the data and			
9	Rainforest	operation but this	High	Critical	Security
,		uncritical to military and	Ingn	Critical	Security
	(Economy)	police.			
	Human	To avoid issues will			
		misinterpret my media and			
10	Trafficking	create uncertain	High	Significant	Security
	(Social)	condition.	Ũ	U	•
		The government is taking			
		preventative measures			
		against human trafficking.			
		Tose measures describe a			
		comprehensive,			
		government- wide strategy			
		to combat human			
	TT	trafficking, including			
	Human	initiatives to increase			
11	Trafficking	convictions of traffickers,	Possible	Critical	Development
	(Environmental)	improve victim protection,			
		and prevent the crime from			
		occurring within and			
		beyond our borders.			
		As a result of the fact that			
		drug traffickers are			
		familiar with the strategies			
		used by police, the latter			
		would benefit from having			
12	Drug (Mil/Sy)	access to the most cutting-	Low	Disastrous	Security
	-				
		edge equipment currently			

	1	1			
		on the market to confront			
		new gangs			
		and drug users.			
		Decision-makers need to			
		use the Whole of			
		Government (WoG)			
		approach, which consists of			
		multi-party and multi-			
	Drug	organizational			
13	(Environmental)	governments. to deal with	High	Marginal	Development
		the drug that caused			
		environmental pollution			
		and deforestation.			
		By developing policies,			
1		providing preventative			
1		education, research,			
1		treatment, rehabilitation,			
		and reintegration			
1		programmes, developing			
1		alternative development			
		initiatives, and			
		coordinating efforts with regional, international, and			
14	Drug (Economy)	peer organisations and	Possible	Significant	Development
		agencies,			
		individuals can be liberated			
		from the grip of drug			
		addiction.			
		Law enforcement needs			
		more patrols, technology,			
		and intelligence-gathering			
		capabilities. To eradicate			
		corruption, procedures			
1		and personnel must be			
1		regularly checked and			
		cycled.			
		The community is a			
1		The government has			
1		increased border patrols,			
1		particularly in illegal			
1		routes (lorong tikus)			
1		regions. Intelligence and operations must be handled			
		with integrity and without			
1		ulterior motives for the			
		sake of the nation		G1	
15	Smuggling (Politic)		Possible	Significant	Development
		The most successful			
		strategies to deter migrant			
		smuggling are law			
1		enforcement, educational			
1		campaigns, and victim			
1					
		protection. Lawbreakers.			

		diamentian and datamanta			
		disruption and deterrents			
		to combat crime.			
		A 11. 1 1 1 1 1 1			
	~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~	Audit check should be made	_	~	-
16	Crime (Politic)	periodically to ensure there is	Low	Critical	Development
		no	-		
		mismanagement and			
		bribery among the civil			
		and private agencies that			
		involve in the PBH.			
		Taking into account on			
		public complaints related			
		to matter involving			
		misconduct, corruptions			
		and bribery by			
		closely works with SPRM.			
		Ensuring the SOP and			
		instructions issued are			
		reviewed and updated			
		frequently.			
		· · · · · · · · · · · · · · · · · · ·			
		Heavy punishment towards			
		the personnel.	Very		
17	Crime (Mil/Sy)	G material data data d	unlikely	Disastrous	Security
		Surprise inspection by			-
		higher authority or			
		intelligence to ensure the			
		integrity of personnel			
		Cooperate with security			
		agencies closely to prevent			
		from happening.			
	Crime				
18	(Environmental)	Enact Stricker laws and	High	Uncritical	Development
10		impose heavier penalties	Ingh	encincial	Development
		on offenders.			

T		Imposed heavier penalties			
		onto middleman			
		Procuring a higher			
		technology equipment			
		(Radar and UAV) to			
		monitor the possible route			
		used by illegal immigrants			
	Illegal				
19	immigrant	Working closely with the	Possible	Marginal	Security
D	(Mil/Sy)	civilian to receive	1 0551010	Marginar	Security
	(wiii/Sy)	information on the likely			
		area used by the			
		illegal immigrant to enter			
		and exit the border			
		Strengthening and			
		equipping the local			
		1 11 0			
		security agencies and local			
		authorities with latest			
		equipment.			
		Giving Security Agencies			
		and local authorities more			
		power to deal with crimes			
		Increasing the numbers of			
		security agencies and			
20	Crime (Economy)	local authorities in the	Possible	Marginal	Development
	2.				-
		developing area			
		 .			
		Increasing the numbers of			
		security post in the rural			
		area			
Γ		Wildlife and rainforest with			
	Poachers,	Op Kazanah must			
	Wildlife &	coordinate the data and			
21	Rainforest	operation but this	Possible	Uncritical	Development
	(Mil/Sy)	uncritical to military and		Cherneur	p
	(mmoy)	police.			
\rightarrow	Dooshawa	ponce.			
	Poachers,	TZ			
	Wildlife &	Keep continue to conducting			
22	Rainforest	Op Kazanah	Low	Marginal	Development
	(Politic)				
T		Keep monitoring rotating			
		units with other agency to			
23	Smuggling (Mil/sy)	prevent	Low	Marginal	Security
	~	that smuggling.	2011	State Brann	~~
	Poachers, Wildlife	unit Shinggillig.			
	&	Koon monitoring in black	Vom		
24		Keep monitoring in black	Very		Davalonmost
24	Rainforest	market	unlikely	Significant	Development
	(Social)				
		Enforcement program by			
		all security agencies			
		including spot check to hot	Very		
	Illegal		verv		
25		area like construction site,		C!	Development
25	immigrant	area like construction site,		Significant	Development
25		area like construction site, market and		Significant	Development
25	immigrant (Politic)	area like construction site, market and factory.		Significant	Development
	immigrant (Politic) Illegal	area like construction site, market and factory. Enforcement program by all	unlikely		
26	immigrant (Politic)	area like construction site, market and factory.		Significant Uncritical	Development Development

		check to hot area like			
		construction site, market			
		and			
		factory.			
		Law enforcement needs			
		more patrols, technology,			
		and intelligence-gathering			
		capabilities.			
27	Human		Low	Uncritical	Development
	Trafficking	Bilateral agreement with			
	(Politic)	neighboring country.			
		To avoid issues will			
		misinterpret my media and			
		create uncertain condition.			
		Enforcement by all			
28	Human	security agency and	Very	Marginal	Security
	Trafficking	practise	unlikely	0	-
	(Mil/Sy)	'undercover' agent	U U		
		involve in this activities.			
		Bilateral agreement with			
29	Drug (Politic)		Very	Uncritical	Development
			unlikely		
		misinterpret my media			
		and			
		create uncertain condition.			
		Enforcement by security			
30	Smuggling		Very	Uncritical	Development
50	(Environmental)		unlikely	chernetal	be telephient
		people to trace this	unnikely		
		activities.			
		activities.			

Table 5.2: Deriving Policies and Plans to Address the Gap Source: Develop by researcher

Step 8: Mitigation and Monitoring of Policy to Threat and Vulnerability. Deriving policy is a final step but need to monitor where is the threats is still relevant to situation or current environment. Type of mitigation are Prevention, Deterrence, Containment, Detection and Reduction and type of monitoring are Baseline, Impact and Compliance (Hempel et al., 2012). The process of identify risk, matrix risk score needs to be revise back when it came to a new environment or in multi domain. This is because need be sure that the policy are keeping in relevancy to the threats. Table 5.3 show the mitigation and monitoring the threats relevant to policies.

No.	Risk	Deriving Policy	Type of Mitigation	Type of Monitoring
1	Smuggling (Economy)	Security	Prevention	Impact
2	Human Trafficking (Economy)	Security	Prevention	Impact
	Poachers, Wildlife			
3	& Rainforest (Environmental)	Security	Prevention	Impact
4	Illegal Immigrant (Economy)	Security	Deterrence	Baseline
5	Drug (Social)	Security	Deterrence	Baseline
6	Illegal Immigrant	Security	Deterrence	Compliance

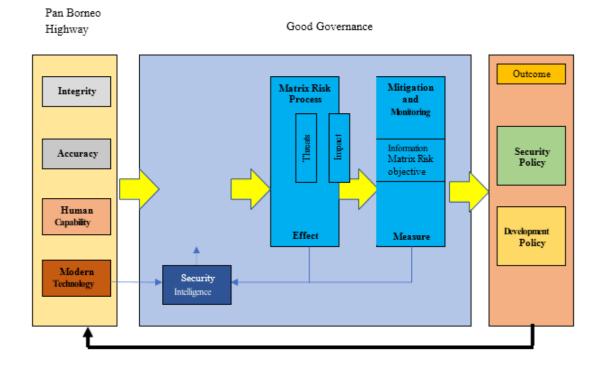
	(social)			
7	Crime (Social)	Security	Deterrence	Compliance
	Smuggling (Social)	Security	Deterrence	Compliance
9	Poachers, Wildlife & Rainforest (Economy)	Security	Deterrence	Impact
10	Human Trafficking (Social)	Security	Deterrence	Baseline
11	Human Trafficking (Environmental)	Development	Deterrence	Baseline
12	Drug (Mil/Sy)	Security	Containment	Impact
13	Drug (Environmental)	Development	Containment	Baseline
14	Drug (Economy)	Development	Containment	Baseline
15	Smuggling (Politic)	Development	Containment	Impact
16	Crime (Politic)	Development	Containment	Compliance
17	Crime (Mil/Sy)	Security	Containment	Compliance
18	Crime (Environmental)	Development	Containment	Compliance
19	Illegal immigrant (Mil/Sy)	Security	Containment	Compliance
20	Crime (Economy)	Development	Detection	Compliance
21	Poachers, Wildlife & Rainforest (Mil/Sy) Poachers, Wildlife	Development	Detection	Baseline
22	& Rainforest (Politic)	Development	Detection	Baseline
23	Smuggling (Mil/sy)	Security	Detection	Baseline
24	Poachers, Wildlife & Rainforest (Social)	Development	Detection	Baseline
25	Illegal immigrant (Politic)	Development	Reduction	Baseline
26	Illegal immigrant (Environmental)	Development	Reduction	Baseline
27	Human Trafficking (Politic)	Development	Reduction	Baseline
28	Human Trafficking (Mil/Sy)	Security	Reduction	Baseline
29	Drug (Politic)	Development	Reduction	Baseline
30	Smuggling (Environmental)	Development	Reduction	Baseline

Table 5.3: Mitigation and Monitoring of Policy to Threat and Vulnerability Source: Develop by researcher

Proposed Model

A new model where proposes to analyse of

Security impact where can be use for balancing outcome of security and development concepts (KESBAN). This can be seeing that Pan Borneo Highway have 4 characteristics Integrity, Accuracy of project, Human Capabilities and Modern Technology were mediator by define the threats, effect of risk process and measure the risk how to mitigate and monitoring will have a good governance give a outcome balance on Security policy and Development policy that show how KESBAN concept actually works and still relevant in contacts of whole of total defence in National Security. Figure 5.5 show that outcome balance model of KESBAN concept and relevant to SIAM model.



Outcome Balance

Threats
Information NSP 2021- 2025
Information Threats
Define

Response: Update Security and Development requirement

Figure 5.5: Outcome Balance Model Source: Develop by researcher

3. Conclusion

This research to analyse the construction of the Pan Borneo Highway with the goals of Security and Development of social and economic in east Malaysia and improving the level of security in the region. Within the scope of this study, also investigate the construction of the Pan Borneo Highway. However, there are several security and development concerns after the Pan Borneo Highway is established because it will open doors to a type of non-traditional threats, which provides passage within Sarawak and Sabah, including Brunei and Indonesia. These highways will provide passage within Sarawak and Sabah, including both these countries. These initiatives will be necessary to make the highway secure and conducive to the growth and prosperity necessary for future development because the highway will pass through a very large territory. Borneo had impacts, both positive and negative, because of the construction of the Pan Borneo Highway. On the positive side, megaproject, east Malaysia can go to the next intensity of its development, which means that all its resources will be utilized to their fullest potential. As a immediate result, the standard of living of the population will improve, and job opportunities will be made accessible to people in Sabah and Sarawak. Then, the length of the intra-state connections in East Malaysia will be easy to access. Then on negative side, it is unreasonable to change the unfavourable opinions held by the area's residents. SIAM model were used to analyse threat impact to security relevant to Pan Borneo Highway as the results many perspectives were gain on this analysis. First perspective is on

traditional threats base on this Security Impact Analysis traditional threats are lowest impact beside non-traditional threats and its very high impact cause of smuggling, human trafficking, smuggling goods, and poachers. Outcome Balance model were proposed as the outcome of analysis is balance between security and development policy and based on KESBAN concepts. This will give a good monitoring and best way to mitigate the risk. As a result, the government must "to win hearts and minds" of the people to secure their support for the initiative, ensuring economic growth in the future.

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